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PLNG-12031/1/2023-BADP-FPID/1277
GOVERNMENT OF ARUNACHAL PRADESH
DEPARTMENT OF FINANCE, PLANNING & INVESTMENT
(PLANNING & INVESTMENT DIVISION)
A.P CIVIL SECRETARIAT: ITANAGAR

Dated, Itanagar the 14th December' 2023

To,

The Deputy Commissioner,
Tawang / West Kameng / East Kameng / KurungKumey /
Kra-Daadi / Upper Subansiri / Shi- Yomi / Upper Siang /
Dibang Valley / Lower Dibang Valley and Anjaw
Govt. of Arunachal Pradesh, Itanagar

Sub: **Guidelines of Vibrant Villages Programme (VVP), 2023 - reg.**

Sir / Madam,

Inviting a reference to the subject mentioned above, I am directed to forward herewith a letter No.12/26/2023-VVP dated 03/11/2023 from MHA regarding guidelines of Vibrant Villages Programme (VVP), 2023. The letter is self explanatory.

This is for kind information and necessary action please.

Yours faithfully,

Enclosed: As stated.

Signed by
Okep Tayeng
Date: 14-12-2023 15:46:23
Director (Project Co-ordination)

Copy to :

1. The US to Chief Secretary, Government of Arunachal Pradesh, Itanagar.
2. The PS to Principal Secretary (Finance & Planning) Government of Arunachal Pradesh, Itanagar.
3. The PA to Secretary (P & I), Govt. of Arunachal Pradesh.
4. The District Planning Officer, Tawang / West Kameng / East Kameng / KurungKumey / Kra-Daadi / Upper Subansiri / Shi- Yomi / Upper Siang / Dibang Valley / Lower Dibang Valley and Anjaw. Govt. of Arunachal Pradesh
5. Office Copy.

File No. 12/26/2023-VVP
Government of India
Ministry of Home Affairs
Department of Border Management

Room No. 21, Heritage Building
MDC National Stadium,
New Delhi-110001,
Dated the 3rd November, 2023

To,
The Chief Secretary,
Government of Arunachal Pradesh/Himachal Pradesh/Sikkim/Uttarakhand and UT of
Ladakh

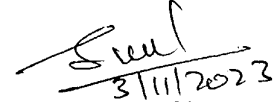
Subject: - Guidelines of Vibrant Villages Programme (VVP), 2023-reg

Sir,

The undersigned is directed to refer to the subject mentioned above and to forward herewith a copy of Guidelines (Hindi & English) of Vibrant Villages Programme(VVP) 2023 approved by the Hon'ble Union Home & Cooperation Minister.

2. These guidelines will come into effect from the date of issue.
3. For kind information and necessary action please.

Yours faithfully



(Pushpender Singh)
Second-in-Command (VVP)
Tel: 23070109

Copy to:

1. Secretary, Department of Expenditure, MoF, New Delhi.
2. Secretary, Department of Agriculture and Farmers welfare.
3. Secretary, Department of Agriculture Research and Education
4. Secretary, Department of North Eastern Region, New Delhi
5. Secretary, Department of Health and Family Welfare.
6. Secretary, Department of School Education and Literacy.
7. Secretary, Department of Water Resources, River Development and Ganga Rejuvenation.
8. Secretary, Ministry of New and Renewable energy.
9. Secretary, Ministry of Power.
10. Secretary, Department of Rural Development.
11. Secretary, Ministry of Micro, Small and Medium Enterprises.
12. Secretary, Ministry of Skill Development and Entrepreneurship.
13. Secretary, Ministry of Women and Child Development.
14. Secretary, Ministry of Youth Affairs and Sports
15. Chief Advisor, NITI Aayog, New Delhi.

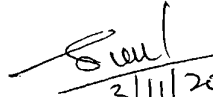
16. Secretary, Ministry of Petroleum and Natural Gas.
17. Secretary, Ministry of Chemical and Fertilizers.
18. Secretary, Department of Telecommunications.
19. Secretary, Ministry of Environment, Forest and Climate Change.
20. Secretary, Ministry of Tourism.
21. Secretary, Ministry of Culture.
22. Secretary, Ministry of Ayush.
23. Secretary, Ministry of Information and Broadcasting.
24. Secretary, Ministry of Defense.
25. Secretary, Department of Food and Public Distribution.
26. Secretary, Ministry of Civil Aviation.
27. Secretary, Department of Animal Husbandry and Dairying.
28. Secretary, Ministry of Textiles.
29. Secretary, Ministry of Road Transport and Highways.
30. Secretary, Ministry of Food Processing Industries.
31. Secretary, Department of Land Resources.
32. Secretary, Ministry of Electronics and Information Technology.
33. AS&FA, MHA
34. DG, ITBP.
35. JS(JKL), MHA
36. JS(NE), MHA
37. JS(BM-I) MHA

Copy for information to:

1. Nodal Officers (VVP), Government of Arunachal Pradesh, Himachal Pradesh/Sikkim/Uttarakhand and UT of Ladakh.
2. PPS to HM/PPS to MoS(N)/PPS to MoS(NP)/PPS to HS/PPS to Secy(BM)/PS to JS(BM-II)/PS to Dir(VVP-I)
3. Master Folder.

Copy also to:

1. SO(IT): with the request that the Guidelines of Vibrant Villages Programme (VVP) 2023 may please be uploaded on the MHA's website.
2. Shri Deepak Kumar, Sr. Director (IT), NIC, MHA, North Block, New Delhi: for kind Information please.


3/11/2023
(Pushpender Singh)
Second-in-Command(VVP)
Tel: 23070109

F.No.12/26/2023-VVP
Government of India
Ministry of Home Affairs
Department of Border Management

Vibrant Villages Programme (VVP) Guidelines: 2023

1. Objective

1.1 The objective of the Vibrant Villages Programme(VVP) is comprehensive development of the identified villages across four states and one Union Territory on the northern border, for improving the quality of life of people living there so as to encourage them staying in their native locations and reversing the out migration from these villages for adding to improvement in the security of the border.

1.2 The scheme aims to identify and develop the identified villages on northern border, as growth centres on a 'Hub and spoke Model' through promotion of entrepreneurship; empowerment of youth and women through skill development and traditional knowledge/heritage; development of sustainable eco-agri businesses through involvement of community-based Organisations, Cooperatives, Self-Help Groups, Non-Government Organisations, Agriculture Universities, Krishi Vigyan Kendras and Technical Universities of national importance.

2. Coverage

The programme shall cover the identified villages in 46 blocks in 19 districts across 4 states namely Himachal Pradesh, Arunachal Pradesh, Sikkim, Uttarakhand and one UT namely UT of Ladakh. Initially, 662 villages have been identified for development on a priority.

3. Focus Areas of Intervention: The programme will focus on the following 10 areas:

- a. Economic growth – Livelihood generation
- b. Road Connectivity
- c. Housing & Village Infrastructure
- d. Energy including renewable energy through Solar and Wind Power
- e. Television & Telecom Connectivity including setting up of IT enabled Common Service Centre in the village
- f. Regeneration of eco-system
- g. Promotion of tourism and culture
- h. Financial inclusion
- i. Skill development and entrepreneurship
- j. Development of Co-operative Societies for managing livelihood opportunities including agriculture/ horticulture/ cultivation of medicinal plants / herbs etc.

The programme will also focus on the saturation of Central Sector, Centrally Sponsored welfare schemes of different Ministries and State Government Schemes and also on construction of social infrastructure in the identified villages.

4. Targeted Outcomes

4.1 Development of the identified villages facing inadequate development, as growth centers through promotion of entrepreneurship, empowerment of youth and women through skill development, leveraging traditional knowledge, heritage and development of sustainable eco-agri businesses through involvement of Community-based Organisations, Cooperatives, Self-help Groups, NGOs, Agriculture Universities, Krishi Vigyan Kendra and Technical Universities of national importance.

4.2 The outcome shall include (i) rehabilitation of un-inhabited villages (ii) restoring migrated population back to earlier levels in affected villages and (iii) creation of sufficient incentives for people to stay-on in the identified villages.

5. Implementation Framework:

The State Governments/UT Administration shall nominate the respective districts Nodal Department for implementation of the scheme. The Head of the nominated Department shall act as the Nodal Officer at the State Level. An Assistant Nodal Officer shall be nominated by the nodal department. Deputy Commissioner / District Magistrates of the district will be the nodal officer at the district level.

6. District Level Committee (DLC)

6.1 A District Level Committee (DLC) on VVP shall be constituted under the Chairmanship of Deputy Commissioner / District Magistrate concerned for selection of works/projects which will be proposed by the district administration with the help of appropriate mechanisms at the Block & Gram Panchayat level. District Convergence Plan (DCP) will be prepared for the convergence of existing schemes of Central and State Government. The DLC will **propose** a comprehensive Vibrant Village Action Plan which will consist of multiple works/projects. Along with the Vibrant Village Action Plan, the Deputy Commissioner / District Magistrate shall submit the following documents to the State Level Screening Committee (SLSC):

- a. Technical feasibility report duly signed by the Competent Technical Authority authenticating that the proposed design and specifications of the project, are in consonance with the existing norms of the relevant scheme and feasible to the local terrain.
- b. Project wise detailed summary of the estimates mentioning all the cost components with unit price.
- c. Non-overlapping certificate regarding the proposed works/projects.

6.2 The DLC shall exercise due diligence in submitting proposals to ensure that projects proposed do have an Operational and Maintenance (O&M) Plan. The proposals may be undertaken based on their impact and possibility of promoting vibrancy in sync with the objectives envisaged under the Programme.

7. State/UT Level Screening:

7.1 The State/UT shall constitute a State/UT Level Screening Committee (SLSC/UTLSC) on VVP under the Chairmanship of the Chief Secretary of the State/Administrator of UT for examination of Vibrant Village Action Plan (VVAP) constituting of multiple projects/works/proposals received from the DLC, and making suitable recommendations thereon. The State Government/UT administration shall ensure necessary representation of stakeholders including representation from Border Guarding Forces (BGFs) concerned, in the State/UT Level Screening Committee (SLSC/UTLSC). The SLSC/UTLSC shall approve and forward the Vibrant Villages Action Plans (VVAP) along with their recommendations to the Department of Border Management (DoBM), Ministry of Home Affairs. The Vibrant Village Action Plans shall be forwarded along with the following documents:

- a. Project wise technical feasibility certificate by the Competent Authority.
- b. Project wise detailed summary of the estimates clearly mentioning all the cost components with unit price.
- c. Minutes of the meeting of SLSC Chaired by the Chief Secretary of the State/UT duly signed.

7.2 The Committee shall ensure the reasonability of rates of the projects based on design and specifications as per the extant guidelines. While recommending village action plan(s), the Committee may ascertain and ensure the impact of projects based on reasonability of the rates and provision/ plan of operations and maintenance.

8. Screening Mechanism at Ministry Level:

8.1 A Screening Committee for screening the proposals received from the States/UT shall be constituted under the Chairmanship of the Joint Secretary (BM-II), MHA. This Committee shall have representatives from concerned Ministry/Department of the Government of India as members.

8.2 The Committee shall examine the Vibrant Villages Action Plans (VVAP) submitted by the States/UT and duly recommended by their respective SLSC/UTLSC. The screening Committee shall:

- a. Screen/examine the action plans and projects received from the States/UT in respect of their impact, feasibility, reasonability of the proposal operational viability, etc. and **recommend** the action plan to the Project sanctioning and monitoring Committee. Their recommendations may be based on certain criterion such as existing household, proximity to the district headquarter, potential to attract tourists and increased vibrancy, potential to create infrastructure for undertaking various activities by the communities and overall strategic importance of the village.
- b. Examine the projects in consultation with the Ministries/Departments of the Government of India for **convergence** as agreed by the respective Ministries/Departments.
- c. The Committee may recommend the projects with modifications (as deemed necessary) to the concerned Ministry/Department of the Government of India for taking up under their relevant scheme under convergence.

- d. Recommend **suitable modifications** in the proposed plan including consolidation of civil works based on financial and operational viability.
- e. Examine the proposal to avoid duplication

8.3 All projects marked under the convergence on Digital VVP, will be forwarded to the Ministries/Departments concerned for taking up under their relevant scheme. Any project that cannot be taken up by the concerned Ministry/ Department may be recommended to be taken up under the VVP. The concerned Ministry, in such cases may examine the feasibility, cost reasonability, domain technical specifications, and recommend MHA to take up such projects under the VVP.

Based on the examination, the Screening Committee shall recommend Village Action Plan to the Project Screening & Monitoring Committee, MHA (PSMC).

9. Project Screening and Monitoring Committee (PSMC)

9.1 A Project Sanctioning and Monitoring Committee shall be constituted under the Chairmanship of the *Secretary (Border Management)*. The composition of the Committee is as under: -

- a) Secretary (BM) - Chairperson
- b) AS&FA, MHA - Member
- c) Joint Secretary (BM-I) - Member
- d) Joint Secretary (BM-II) - Convenor

The Committee can Co-opt any member, as required.

9.2 The Committee shall consider and recommend:

- a) Convergence plans as received from the District Level Committee.
- b) Village Action Plan along with the projects to be funded under VVP.
- c) Any gap funding identified, in the infrastructure, by the District/State.
- d) Niche projects e.g. Eco resort, Meditation, Yoga resort and craft village, etc.

9.3 The Committee shall recommend the same with modifications (as deemed necessary) to the concerned Ministry/Department and States/UT of the Government of India for taking up under their relevant scheme.

10. High-Powered Committee:

A High-Powered Committee shall be constituted under the Chairmanship of Union Home Secretary comprising Secretary, Department of Expenditure, Ministry of Finance and Secretary of the concerned Ministry/ Department as members. The Committee may consider and relax various criteria / norms of Centrally Sponsored Schemes and Central Sector Schemes in terms of population, geography, size, income etc. as per the terms of the reference (**Annexure**).

11. Convergence Process (Role of Ministries)

11.1 Projects taken up for convergence by the respective Ministries/Departments of Government of India, shall examine these projects as per the norms of their relevant scheme and include the projects as a part of their action plan. Necessary approval/sanction shall be accorded by the competent authority based on the norms and guidelines of such scheme. The Ministries shall exercise due diligence in examining the proposals keeping in view their strategic importance and difficult geographical terrain. The Ministries may consult the district concerned for necessary clarification pertaining to the projects. Ministries/Departments shall adhere to the existing GFR Provisions.

11.2 All projects marked under the convergence, on Digital VVP will be examined by the Ministries/Departments concerned for taking up under their relevant scheme. The Ministries/Departments, in consultation with the States/Districts, may sanction or reject the projects stating specific reasons. Yet, if due to administrative reasons or any other sated reasons, these Ministries may consider recommending such projects to MHA for consideration, keeping in view the difficult terrain and harsh climatic conditions under VVP as niche projects to foster vibrancy.

12. Flow of Funds:

12.1 Funds will be released to the States/UT as per the financial guidelines/ instructions of Department of Expenditure, Ministry of Finance, Government of India, issued from time to time.

12.2 Any change in scope of project and its cost after approval by MHA shall not be entertained. In cases of time and cost overruns, the state shall be responsible for funding the gap. All subsequent projects in such cases shall adhere to the guidelines established under the headings 'Allocation of Funds' and 'Flow of Funds' in this document. However, District/States/UT are free to furnish fresh proposal.

12.3 In compliance of Department of Expenditure, Ministry of Finance's OM dated 23.03.2021, every State Government will designate a Single Nodal Agency (SNA) on Public Financial Management System (PFMS) for implementing each Centrally Sponsored Scheme (CSS). The SNA will open a Single Nodal Account for each CSS at the State level in a Scheduled Commercial Bank authorized to conduct government business by the State Government. The funds will be released to the State Government/UT through the Public Financial Management System (PFMS).

12.4 The State Governments/UT administration are required to have a separate budget head and bank accounts for the VVP. Strict compliance of extant GFR norms shall be ensured by State Government/UT administration.

12.5 The State Government shall ensure that interest/ other earnings, if any, accrued/will be accruing against the amount released so far, as well as amount to be released in future, the same (all interests/other earnings) shall be mandatorily remitted to the Consolidated Fund of India (CFI).

12.6 UT without legislature work directly in PFMS. They shall ensure that the funds are released to the vendors/beneficiaries "just in time". In case funds are to be released to

any agency as per scheme guidelines, provision of Rule 230 (vii) of GRF 2017 shall be followed scrupulously, to avoid parking of funds with agencies.

12.7 Any supplementary funding will not be permitted.

12.8 Keeping in mind the uniqueness and difficult terrain in which the vibrant village is located, the Head load carriage may be permitted subject to the feasibility and recommendation of the Competent Technical Authority.

12.9 No direct funding will be provided for any private agencies. However, funding under the Public – Private Partnership (PPP) may be permitted under convergence schemes by the respective ministries

13. **Monitoring and Review**

13.1 The outcome of the programme will be measured at three levels i.e. (i) Village Level (ii) Household Level and (iii) Individual beneficiary Level.

13.2 For effective and focused implementation of VVP, Programme Management Unit (PMU) at different levels shall be established as per requirement viz. Centre, State, Block level. The expenditure for the PMU may be met by earmarking upto 5% of the overall budgetary allocation.

13.3 A **Mid-term review** shall be undertaken after 02 years of implementation of VVP wherein based on the progress of the scheme and subsequent outcomes so as to consider making suitable amendment in implementation framework and to provide flexibility for extending the tenure of the scheme, increasing the coverage area and enhancement of the financial resources suitably.

13.4 Action Taken Reports on the observations made by the Hon'ble Cabinet Ministers based on their visits to Vibrant Villages, activities executed by the States/UT and village profile shall be regularly updated on the Digital VVP.

13.5 The officers of various Ministries/Departments of Government of India may visit the VVP villages and submit their visit reports to MHA.

13.6 An Online Management System (OMS) i.e. **Digital VVP** has been developed for implementing and monitoring the projects under VVAP. Existing resources will be mapped (geo-tagged) in the OMS.

Pre-execution photo, geo tagging of the site and post-execution photo of the works/projects /activities will be uploaded on the OMS. All the proposals under VVP will be submitted through the Digital VVP. The Ministries are also required to submit the Action Taken Reports (ATRs) related to Minister's visit through Digital VVP. All the stakeholders can see the status of their projects on Digital VVP.

13.7 Pradhan Mantri Gati Shakti and NIC's Bharat Map may be utilised prudently for better decision making and implementation of the project.

13.8 The State Governments /UT Administration shall develop an inventory of assets created under the VVP in border census villages/villages.

13.9 A display board will be kept at each VVP project site indicating that the work (giving details of the project, including physical and financial scope) is being done/has been done under the VVP, Government of India.

14. Audit of funds released under VVP:

14.1 Regular audits of the works taken up under VVP shall be done through C&AG by the State Government/ UT Administration concerned and the State Government/UT Administration shall furnish the observations of C&AG on expenditure under the head VVP after completion of the C&AG Audit to the Ministry of Home Affairs. Further, States/ UT shall furnish an Audit Certificate along with the observations raised in the Auditors report and compliance report of the State Government/ UT Administration to the Ministry of Home Affairs by 31st December each year.

14.2 Ministry of Home Affairs may carry out sample checking of the VVP accounts being maintained by the State/UT, to address any problems relating to the release of VVP funds, including reconciliation of accounts and to review the impact of utilisation of funds, as and when found necessary.

14.3 The State/UT shall ensure that interest/other earnings, if any, accrued/will be accruing against the amount released so far, as well as the amount to be released in future, the same (all interests/other earnings) shall be mandatorily remitted to the Consolidated Fund of India (CFI) [Refer Rule 230(8) of GFR-2017].

15. Other important guidelines:

15.1 In order to bring vibrancy to VVP villages, the outreach activities such as local fairs & festivals, sports meets, cultural events, tourist activities, Seema Darshan/Excursions/Quiz Competitions for school children, Health Camps, Animal Fairs, Krishi Mela, Van Mahotsavs shall be conducted by the States/UT/Central Ministries/Departments/BGFs.

15.2 Capacity Development may be carried out through online as well as onsite means, especially at the State level. Certain training programmes may also be carried out at the district level.

15.3 The design/specification/cost norms of any infrastructure proposed under the VVP, shall strictly comply with the norms already approved under the relevant scheme of the Government of India. However, the High-Power Committee constituted under the Chairpersonship of Union Home Secretary shall continue to have power to relax the norms of various Central Sector and Centrally Sponsored Schemes.

15.4 Maintenance cost of assets created shall be borne by respective State/UT Governments/Local Panchayat and the expenditure under the scheme VVP shall be of non-recurring nature only.

15.5 Construction/hiring/repair/modification of office space, official residences, hiring/purchase/repair of vehicles, any political activity or related arrangements, establishment or aiding of any private commercial unit/activities, which are in contravention of any existing law/statute/ rules or regulations and consumables such as furniture, office equipment including computers etc. shall not be permitted.

15.6 The State Government/UT Administration may also take steps to encourage PSUs and other private sector organization to undertake CSR initiatives for funding infrastructure projects/activities. The State Government/UT Administration may also fill up gaps in infrastructure through funds available under CSR initiatives, DMF and CAMPA, etc.

16. Amendment in the Guidelines:

The Guidelines shall be subject to review/scrutiny from time to time to make the programme more effective, based on consultation with and inputs received from all the stakeholders. The Ministry may relax/modify any guidelines of the Vibrant Village Programme at the recommendation of the High-Powered Committee.

Terms of Reference of the High-Powered Committee on VVP

The Term of Reference for the High-Powered Committee on VVP will be as follows:

- i. To relax the norms of coverage area of Central Sector Schemes and Centrally Sponsored Schemes for the villages covered under VVP;
- ii. To relax the population criteria of Central Sector Schemes and Centrally Sponsored Schemes for the villages covered under VVP;
- iii. To relax the norms of specified land or space requirements of Central Sector Schemes and Centrally Sponsored Schemes for the villages covered under VVP;
- iv. To relax the cost norms of Central Sector Schemes and Centrally Sponsored Schemes in view of the specific geographical / climatic conditions for the villages covered under VVP;
- v. To relax the eligibility criteria of beneficiary of Central Sector Schemes and Centrally Sponsored Schemes for the villages covered under VVP
- vi. To relax the restrictions of Inner Line Permit (ILP), Protected Area Permit (PAP) / Restricted Area Permit (RAP) to facilitate movement of locals and tourists in the villages covered under VVP;
- vii. To facilitate the forest clearance, wildlife clearance, Right-of-way clearances and clearances required from defence forces / security agencies for execution of works/projects in the villages covered under VVP;

The High-Powered Committee will have power to co-opt members depending upon the requirements for such relaxation.
